

## Message Text

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ORIGIN OES-07

INFO OCT-01 IO-13 ISO-00 DLOS-09 /030 R

DRAFTED BY:OES/OFA/OCA#5216MDBUSBY  
APPROVED BY:OES/OFA/OCA/MDBUSBY  
-----023490 291919Z /50

R 291442Z MAR 78  
FM SECSTATE WASHDC  
INFO USMISSION GENEVA 9929

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U.S. LOS DELEGATION

FOLLOWING REPEAT MOSCOW 05744 ACTION SECSTATE INFO OTTAWA  
TOKYO MAR 25

QUOTE IMITED OFFICIAL USE MOSCOW 05744

E.O. 11652: N/A  
TAGS: EFIS, UR, US, JA, CA  
SUBJECT: SOVIET INVITATION TO MULTI-LATERAL SALMON TALKS  
IN MOSCOW

REF: MOSCOW 5066

1. ON MARCH 23 SCICOUNS MET DEPUTY MINISTER FISHERIES  
KAMENTSEV FOR REVIEW OF BILATERAL FISHING ISSUES AND TO  
SEEK CLARIFICATION OF SOVIET INVITATION TO SECRETARY OF  
COMMERCE KREPS TO ATTEND MULTI-LATERAL TALKS ON SALMON  
FISHING IN THE NORTHERN PACIFIC (REF). KAMENTSEV STATED  
THAT SUCH A MEETING IS NECESSARY BECAUSE DECLARATION OF  
TWO HUNDRED MILE ZONES HAD COMPLICATED ISSUE OF SALMON  
FISHING AND MADE IT ONE WHICH COULD BETTER BE SOLVED  
THROUGH MULTILATERAL AGREEMENT RATHER THAN BILATERAL  
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DISCUSSIONS. KAMENTSEV NOTED THAT SALMON WHICH SPAWNED  
IN THE RIVERS OF THE SOVIET UNION, CANADA, AND THE U.S.  
MIGRATED TO THE HIGH SEAS IN A VERY COMPLICATED PATTERN  
WHICH OVERLAPPED TWO HUNDRED MILE FISHERIES ZONES. FOR  
EXAMPLE, HE CLAIMED THAT SOME SALMON WHICH SPAWNED IN  
SOVIET STREAMS MIGRATED TO WATERS WITHIN THE SOVIET TWO  
HUNDRED MILE ZONE, WHILE OTHERS MIGRATED TO U.S. OR

CANADIAN ZONE OR TO THE HIGH SEAS. THE PATTERN IS SIMILAR FOR SALMON SPAWNED IN U.S. AND CANADIAN WATERS, HE ADDED. THEREFORE, SOVIETS BELIEVE THAT THE BEST WAY TO PREVENT HARMFUL OVERFISHING OF SALMON, WHICH COULD DAMAGE THE INTERESTS OF ALL COUNTRIES IS TO SET UP SOME KIND OF MULTILATERAL CONSERVATION REGIME FOR SALMON. KAMENTSEV NOTED THAT SOVIETS WOULD NOT OBJECT TO OTHER INTERESTED PARTIES ADHERING TO WHATEVER MULTILATERAL AGREEMENT RESULTED FROM THE SOVIET PROPOSED TALKS. KAMENTSEV STRESSED SOVIETS CONCERN THAT IN ANY BILATERAL DISCUSSIONS THE TWO PARTIES CONCERNED MIGHT PAY INSUFFICIENT ATTENTION TO SALMON WHICH WAS SPAWNED OUTSIDE THE TERRITORY OF THOSE TWO COUNTRIES. FOR EXAMPLE, HE SAID, BILATERAL TALKS BETWEEN THE U.S. AND JAPAN COULD LEAD THESE TWO COUNTRIES TO IGNORE THE INTERESTS OF SALMON SPAWNED IN THE USSR WHICH MIGRATED TO THE U.S. ZONE. THE SOVIET UNION COULD TAKE A SIMILAR APPROACH TOWARD U.S. SPAWNED SALMON WHICH MIGRATED TO THE USSR'S ZONE, KAMENTSEV ADDED.

2. KAMENTSEV STATED THAT U.S., SOVIET, AND CANADIAN INTERESTS ON THIS ISSUE OF SALMON FISHING COINCIDE, BECAUSE THESE THREE COUNTRIES DEVOTE CONSIDERABLE RESOURCES TO DEVELOPING AND PROTECTING DOMESTIC SALMON STOCKS, ON THE OTHER HAND, KAMENTSEV CLAIMED THAT THE CHIEF JAPANESE INTEREST IS IN TAKING AS LARGE A CATCH AS POSSIBLE. KAMENTSEV THEN FLOATED AN IDEA -- WHICH HE CLAIMED TO HAVE LIMITED OFFICIAL USE

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FIRST HEARD IN WASHINGTON AND OTTAWA -- THAT IT WOULD BE USEFUL TO HOLD ADVANCE TALKS INVOLVING THE SOVIET UNION, THE U.S. AND POSSIBLY CANADA BEFORE THE FOUR-SIDED MEETING IN MOSCOW WHICH WOULD INCLUDE THE JAPANESE.

3. COMMENT. KAMENTSEV CAME DOWN HARD ON THE JAPANESE IN THE DISCUSSION. HE TRIED TO PRESENT THE "PARENT STREAM PRINCIPLE" AS ONE IN WHICH THE U.S., CANADA AND THE SOVIETS WOULD NATURALLY FIND COMMON INTEREST. HE ALSO STATED THAT HE HOPED THE PROPOSED MULTILATERAL MEETINGS WOULD HAVE SOME INFLUENCE ON JAPANESE HIGH SEAS SALMON FISHING THIS YEAR. KAMENTSEV'S PLOY OF PROPOSING AN ADVANCE MEETING ON SALMON, WHICH WOULD EXCLUDE THE JAPANESE, WOULD APPEAR TO CONFIRM OUR SUSPICION THAT THE SOVIETS VIEW THE MULTILATERAL TALKS, AT LEAST IN PART, AS AN INSTRUMENT OF PRESSURE ON THE JAPANESE IN THE ONGOING SOVIET-JAPANESE SALMON TALKS. THE SOVIETS MAY ALSO SEE THE MEETING AS SERVING BROADER SOVIET POLITICAL OBJECTIVES (E.G., IRRITATING US-JAPANESE RELATIONS). (SEPTEL FOLLOWS WITH REPORT OF CONVERSATION WITH JAPANESE EMBOFF). TOON. UNQUOTE COOPER

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## Message Attributes

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**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** LOBBYING, SALMON, INTERNATIONAL ARBITRATION  
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**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE080398  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** OES/OFA/OCA#5216MDBUSBY  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
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**Original Previous Classification:** n/a  
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**Page Count:** 3  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Status:** NATIVE  
**Subject:** SOVIET INVITATION TO MULTI-LATERAL SALMON TALKS IN MOSCOW  
**TAGS:** EFIS, UR, US, JA, CA, ZN  
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**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014